## REPORT OF THE CHIEF LEGISLATIVE ANALYST

DATE: $\quad$ March 3, 2022

TO: Honorable Members of the Homeless and Poverty Committee
FROM:


Council File No. 20-1552
Chief Legislative Analyst
Assignment No. 21-03-0179

## Purchasing Properties in the SR-710 Corridor for Affordable/Homeless Housing

## SUMMARY

On March 3, 2021, Council adopted Motion (de Leon-Martinez, C.F. 20-1552) which directed the Chief Legislative Analyst (CLA), Los Angeles Housing Department (LAHD), Housing Authority of the City of Los Angeles (HACLA), and the Department of Recreation and Parks (RAP) to develop a financing and acquisition plan to purchase property in the El Sereno neighborhood from the California Department of Transportation (Caltrans) along the proposed State Route 710 corridor extension. It is expected that Caltrans will sell approximately 261 occupied and vacant parcels. HACLA is planning to purchase approximately 40 of these parcels (both occupied and vacant) for its own affordable housing program.

Our Office recommends that the City enter into an agreement with HACLA to allow HACLA to purchase the balance of the vacant properties (approximately 77 parcels) on behalf of 1) LAHD, who will develop mixed-use affordable housing; 2) RAP, who will expand/develop new park space; and 3) affordable housing nonprofit providers, who will be selected to receive parcels from a procurement process to be managed by HACLA.

While the Council has already set aside $\$ 2.5$ million to fund the acquisition of these properties, this amount may not be adequate to acquire and secure all of the properties and our Office continues to search for additional funding. Our Office additionally recommends the allocation of $\$ 360,000$ from the Council District 14 General City Purposes account, as offered by the Council District, to support a homeless housing initiative in several Caltrans homes currently leased by HACLA. Should HACLA be able to purchase all of the homes in the 710 corridor, approximately 169 units of affordable housing could be created.

## RECOMMENDATIONS

That the City Council:

1. Authorize the Controller to transfer/appropriate $\$ 2,000,000$ in the "Acquisition of 710 Surplus Properties" Line Item in the Unappropriated Balance Fund No. $100 / 58$ to Fund 44G - Affordable Housing Trust Fund, Account 43VB87-710 Surplus Properties.
2. Authorize the Controller to transfer $\$ 360,000$ from GCP Fund No. 100/56, Account 000987 to the Housing Authority of the City of Los Angeles (HACLA), for the HACLA/PATH 710 homeless assistance program.
3. Authorize the Los Angeles Housing Department (LAHD) to negotiate and execute a Professional Services and Asset Management Agreement between LAHD, the Department of Recreation and Parks (RAP), and HACLA to facilitate HACLA's purchase of State Route 710 properties on behalf of the City, subject to City Attorney review and approval as to form.
4. Direct LAHD, RAP, HACLA, the Planning Department, and all other involved departments to use the 710 Corridor/El Sereno Neighborhood Vision Project as a guide toward the acquisition and development of the 710 Corridor properties.
5. Authorize LAHD to release a procurement to select operators/development partners for the 710 Corridor properties transferred to LAHD and return to Council with recommended partners for approval.
6. Authorize the Chief Legislative Analyst to make any technical corrections or clarifications to this report as necessary to implement the intent of the Council's actions.

## FISCAL IMPACT

There is no impact on the General Fund. The $\$ 2$ million recommended to be appropriated from the Unappropriated Balance has already been set aside for this purpose; the $\$ 360,000$ in General City Purposes is discretionary funding approved by the 14th Council District; finally, the $\$ 500,000$ in CDBG was already approved by the Council as part of the Consolidated Plan.

## BACKGROUND

From the 1960 s to the 1990 s, Caltrans purchased several hundred single and multifamily properties in El Sereno, South Pasadena, and Pasadena for their eventual demolition to make way for the connection of the 710 Freeway (710) to the 210 Freeway. As the debate for extending the 710 expanded from a few years into decades, Caltrans became a de facto long-term landlord to hundreds of tenants of these properties. Due to community opposition, the plan to extend the 710 was canceled in 2018 and Caltrans is now in the process of selling all of the properties it had acquired. Today, the properties owned by Caltrans are a mix of tenant occupied dwellings, vacant homes, and vacant land.

SB 51 (Durazo) was enacted into law in July 2021 and lays out the order by which properties located in El Sereno will be sold. As shown below, the legislation favors current occupants that meet affordability requirements:

## SB 51 Order of Sale

1. Single Family Occupant of $2+$ years up to $120 \%$ of Area Median Income (Affordable Price)
2. Single Family Occupant of $5+$ years up to $150 \%$ of Area Median Income (Affordable Price)
3. Present Tenant in Good Standing of 5+ Years (Fair Market Value)
4. Historic Home -- City of Los Angeles or Nonprofit (Reasonable Price)
5. Public or Private Housing Related Entity (City of Los Angeles competes with others) (Original Acquisition Price)
6. Present Tenant in Good Standing (no required occupancy term) (Fair Market Value)
7. Former Tenant in Good Standing (Fair Market Value)

## 8. Auction (Fair Market Value)

Caltrans will sell the properties at various prices depending on the buyer. The City would have the opportunity to purchase a property under category \#4 if the home is listed on the California Register of Historical Resources or National Register of Historic Places. SB 51 restricts properties purchased under this category for public and community access, therefore purchasing under this category is not advisable as housing is not an approved use. The City would next be able to purchase properties under category \#5, as the City is defined as a public "Housing Related Entity." Under this category, the City would be permitted to purchase properties at their original acquisition price.

As Caltrans purchased properties from the 1960s to 1990s, many of the properties were acquired for less than $\$ 50,000$. Note that both public and private Housing Related Entities may purchase under category \#5 and the City does not have priority in this category. As a result, the City may be competing against a variety of organizations for these properties. Properties sold to Housing Related Entities will have a 55-year guarantee that the homes will remain as affordable rentals or a 45 -year guarantee the homes will be resold as owner-occupied affordable housing.

## NEIGHBORHOOD VISION STUDY

Between February and April 2021, a project team comprised of Gruen Associates, Los Angeles Neighborhood Initiative (LANI), and David Roberts \& Associates engaged the El Sereno community in an effort to develop a community consensus that would guide the disposition of these properties. A Project Steering Committee of local community stakeholders advised the project team to ensure a local voice throughout the process. The project team used numerous outreach strategies, including an online community survey that was promoted with both digital and physical mailers; four meetings with the Steering Committee; and two open community
meetings. The result of this effort was the 710 Corridor/El Sereno Neighborhood Vision Project report (Vision Study). The complete study is attached to this report as Attachment A.

Out of 261 parcels in the study area, 184 parcels are occupied and are not recommended for purchase so as not to compete with current tenants who may wish to purchase their homes. The remaining 77 parcels include 76 parcels with no current long-term tenants and one vacant parcel currently leased for parking.

## Character of the Study Area

Caltrans-owned parcels in El Sereno are generally smaller in size, distributed throughout the 710 corridor, and not concentrated in a manner that would permit larger developments. The neighborhood comprises primarily one-story, single-family residences. Several multi-family properties exist, consisting of duplexes and triplexes. The lots have generally consistent setbacks from the street, parkways and continuous sidewalks, and mature trees present in both front and rear yards. The homes are of a variety of architectural styles, with narrow driveways. Most parking is done on the driveways or on the street. While the study did not include detailed property inspections to assess the condition of the homes, the project team reports that most of the structures could be rehabilitated to permit occupancy with a limited need for demolition of existing residences.

The entire corridor has a current zoning of Public Facility (PF). As the PF zone does not allow for Accessory Dwelling Units (ADUs), a zoning change to an appropriate residential zoning must take place to reflect the intended long-term use of the parcels. Once the zoning is changed, State law allows the addition of an ADU to any residential parcel "by right" without the requirement for any approvals other than building permits. Smaller Junior ADUs can also be added, however, they must be physically attached to the primary residence. The study reports that most of the parcels are not large enough for both the ADU and the Junior ADU to be added but in certain parcels both appear to be viable.

## Study Findings

The study makes several recommendations regarding housing, open space, and streetscape improvements:

- Housing
- Single Family - creates approximately 48 affordable units.
- Increase the amount of affordable housing while preserving the character of the neighborhood.
- Retain the existing single-family dwellings and rehabilitate them as needed.
- Add ADUs and Junior ADUs where possible.
- Certain parcels which do not appear to be conducive to adding ADUs or Junior ADUs are proposed to be set aside for further sale to first time home owners.
- Multifamily - creates approximately 121 affordable units.
- Parcels that front the larger thoroughfares of Valley Boulevard and Huntington Drive are candidates for larger mixed-use housing developments.
- Open Space/Parks
- The neighborhood does not have adequate open space and parks to support the residents.
- Identifying a few parcels that can be developed into new pocket parks distributed throughout the corridor will benefit the neighborhood.
- There are parcels adjacent to and across from the existing El Sereno Community Playground which could allow for a sizable expansion of the park and the addition of other community amenities such as a community center, cafe, and other amenities.
-     - Note: open space parcels would need to be acquired at fair market value.
- Streetscape
- Improvements can tie together the neighborhood and make for a more pleasant and safe pedestrian experience, and can be implemented independently from any Caltrans property acquisitions:
- Street trees
- Sidewalk repairs
- New ADA standard curb ramps
- Enhanced crosswalks
- Planted islands at select intersections to slow down traffic
- Pedestrian scale street lighting


## HACLA EFFORTS

In March 2020, thirteen households (calling themselves "Reclaimers") occupied vacant single family homes owned by Caltrans in the El Sereno area. In June 2020, HACLA and Caltrans entered into a Master Lease Agreement to improve operations for a small portfolio of 26 properties in El Sereno that included these units. A small pilot program was then designed to provide safe and secure transitional housing that would assist families impacted by COVID-19 to safely transition from homeless to housed, making a final transition into permanent housing within two years. HACLA partnered with People Assisting the Homeless (PATH) to provide supportive services to the participants in this small scale housing program.

PATH provides program participants with individual case management and housing navigation services. Seventeen families entered into Participant Temporary User Agreements designed to assist families in obtaining comprehensive social service programs, including substance abuse counseling, self-improvement education, employment and training assistance services, independent skills development, and housing navigation that ultimately secures permanent housing. Each family is assessed by PATH for the types of services needed, and PATH develops a unique plan to address each participant's needs.

From August 2020 to December 2021, the program has cost approximately $\$ 184,000$. HACLA estimates that costs from January 2022 through July 2023 will be approximately $\$ 176,000$, for a total of approximately $\$ 360,000$. As HACLA has not identified a source of funding, CD 14 has asked our Office to include a recommendation to use its 2021-22 General City Purposes Neighborhood Service Enhancements account to fund this program.

## ACQUISITION PROCESS

Caltrans plans first to offer unoccupied properties for sale. Occupied properties will be offered at a later date. The sales process officially begins with the release of a Notice of Solicitation. A sales transaction may take up to a year or longer to close escrow, which includes time for Caltrans to seek the required approval of the sale from the California Transportation Commission. The City, including LAHD and RAP, will partner with HACLA to attempt to purchase as many properties located in the City as possible, and to include properties at fair market value for open space use. Caltrans will allow HACLA to purchase multiple properties under one Purchase and Sale Agreement. The framework below describes how the City and HACLA will work together to execute this acquisition plan. HACLA is planning to purchase approximately 40 vacant and occupied single family homes with their own funding and will own and operate them for the purpose of providing affordable housing. HACLA will also purchase the balance of the 77 vacant properties and transfer title to the following entities:

1. LAHD, who will develop mixed-use affordable housing on two large parcels on Valley Boulevard and Huntington Drive;
2. RAP, who will expand/develop new park space;
3. Affordable housing nonprofit providers, who will be selected to receive parcels for affordable/homeless housing from a procurement process to be managed by HACLA.

The City will provide all necessary funding for HACLA to acquire properties on behalf of the City and manage the procurement process to select nonprofit partner(s). The partner(s) would conduct the necessary rehabilitation/construction of ADUs, with an option for the City to provide funding to assist this effort. Ultimately, the homes would be available for both the formerly homeless and low/very low/moderate-income tenants, including several homes sold at an affordable price to first time home buyers. For the larger land parcels, LAHD would select an affordable housing developer to long-term ground lease the property and construct affordable housing.

The estimated cost to purchase all of the parcels at their original purchase price is approximately $\$ 2$ million. This cost estimate does not include third party due diligence costs associated with the purchase. Council has already set-aside $\$ 2$ million in the Unappropriated Balance (UB) and approved $\$ 500,000$ in Community Development Block Grant (CDBG) funding for a total of $\$ 2.5$ million for acquisition of the 710 surplus properties. Our office recommends appropriating the $\$ 2$ million from the UB so these funds will be available to fund the purchase. The CDBG funding was already approved by Council and no further action is required.

The Vision Study proposes converting two purchased parcels into pocket parks and the expansion of the existing El Sereno Arroyo Playground. As described above, park parcels must
be purchased at fair market value. Our Office is working with RAP to identify funding for the acquisition and construction of these new park facilities. Such funding options include Measure A, Proposition K, and Quimby fees.

## Framework

The following framework will govern HACLA's purchase of the 710 properties on behalf of the City ${ }^{1}$ :

- The City will provide HACLA with all necessary funding to purchase the properties and hold and secure them until title is transferred to the City or a nonprofit to be selected by HACLA at the City's expense. These include vacant single family homes and vacant land.
- For properties used as housing, the City will record a 55-or 45-year covenant on the property depending on the ultimate use (rental vs. purchase).
- The City will cover all costs associated with the escrow process.


## Responsibilities

HACLA: Prepare application to the State on behalf of itself and the City, negotiate the purchase agreement with the State and any unique terms, use third party consultants to conduct any and all due diligence requested or required, review title reports and complete ALTA surveys as necessary, lead CEQA and work with LAHD on any NEPA requirements (depends on source of funds used by the City for any part of this process), purchase property, temporarily hold and secure property, and transfer property to LAHD, RAP, and nonprofit partners.

LAHD: Procure development partners, record a 55- or 45-year covenant on the properties, depending on the ultimate use.

RAP: Develop/maintain new/existing park land.


Attachment: A. 710 Corridor/El Sereno Neighborhood Vision Project.

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Steering Committee
Pam Marquez
Lisa Mauricio
Hugo Garcia
Genny Guerrero
Arturo Chavez
Eddie Torres
Mark Overstreet
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May 14, 2021
Dear El Sereno Community:
After nearly six decades of contentious debate, the plan to extend the 710 Freeway was permanently laid to rest in 2018 . Today, the community of El Sereno is presented with a unique opportunity as
Caltrans is preparing to sell hundreds of properties along a 1.75 mile stretch of El Sereno.
As Councilmember of Los Angeles' District 14, I recognize the exciting possibility of avoiding a piecemeal development approach in favor of a comprehensive plan that will provide an integrated and innovative
neighborhood vision responsive to the community's needs and desires.
This Vision Plan concentrates a focus on vacant properties, including vacant lots and homes currently unoccupied by Caltrans tenants. My office has tasked the Los Angeles Neighborhood Initiative (LANI) and Gruen Associates to prepare a Neighborhood Vision Project for the El Sereno community in
conjunction with community engagement.
To ensure community representation, I selected seven members of the community to be part of a Steering Committee and to serve in an advisory role. The members are a diverse group of stakeholders
who have been involved in this effort for a considerable time.
I wish to express my thanks to all members of the public who participated in our two open community meetings and in our survey from which we received valuable feedback. I am optimistic that SB51 will facilitate this process to solve decades of long-term problems around affordable housing and will spur space, all while maintaining the character and integrity of the El Sereno community.

I look forward to the continued progress surrounding this legislation and extend my enthusiastic support.

Sincerely, Kevin de León Nain a hes

Los Angeles City Council

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A. 1 EXECUTIVE SUMMARY

## OVERVIEW

The analysis of the parcels in the study area revealed that they are generally smaller in size, distributed throughout the corridor, and not concentrated in a manner that would lend itself to larger developments. This is key to maintaining the character residences. Several multi-family properties exist currently in this carridor but are primarily duplexes and triplexes that fit within the massing of the single-family residences. The lots have generally consistent setbacks from the street, parkways
and continuous sidewalks, with mature trees present in both front and rear yards. and continuous sidewalks, with mature trees present in both front and rear yards. housing styles are architecturally eclectic and this is a key part of what defines this neighborhood's character. Driveways are narrow, making vehicular access to garages in the rear of the properties challenging, especially with larger vehicles,
resulting in most parking being done in driveways or on the street.
While this study did not include detailed property surveys to assess the condition of
 residences.

## Ber February ad id Apil 2021, the Proiect Team-comprised of David

 Between February and mid Angeles Neighborhood Initiative (LANII, and GruenRoberts \& Associates, Los Associates-engaged the El Sereno community in an effort ta develop a community consensus that would help guide the disposition of these properties. A Project Steering Committee, comprised of a diverse group of local community stakeholders,
was convened to act as advisors to the team. Outreach efforts included an online was convened to act as advisors to the team. Outreach efforts included an online community survey that was promoted with both digital and physical mailers, four
meetings with the Steering Committee and a pair of open community meetings.
Through this engagement, an urban strategy was developed for these Caltrans properties that is compatible with the existing neighborhood character while ensuring that their future use is shaped by a cohesive community vision that addresses the challenges of housing affordability and enhances the quality of life
in El Sereno.
The messaging to the community highlighted the fact that the way the community can control what happens in the neighborhood was through this type of engagement. It was also noted that the ideas generated through the vision plan would all undergo
further community engagement efforts and that this visioning process represents just the start of that process.

[^1] is developed.
After six decades of debate, plans to extend the 710 Freeway were officially repart on the freeway gap and subsequent 2019 legislation that prevents the freeway extension. This presents a unique opportunity for the community of EI Sereno to regain control over neighborhoads that have been in effective limbo during this
protracted debate. Further legislation is pending that would impact how Caltrans will divest the agency of the hundreds of properties they own along this corridor. Focused on the properties in his Council Distritt in El Sereno, Councilmember
Kevin De León commissioned a study of these properties in order to develop a comprehensive plan that will provide an integrated and innovative neighborhood vision for E Sereno that is responsive to community needs and desires.
The pending legislation, Senate Bill 51 (SB 51), would provide opportunities for $2 / 3$ of the properties owned by Caltrans in El Sereno. The study commissioned by Councilmember De León focused on the other $1 / 3$ of properties, those that do not have long-term tenants. The duration of the study was driven by the timing of the final senate bill.
RECOMMENDATIONS
and the addition of other community amenities such as a community center, cafe, in the larger community.

## Streetscape

A variety of streetscape improvements that can tie rogether the entire area and
make for a more pleasant and safe pedestrian experience are recommended and can be implemented independently from any Caltrans property actions. A range of strategies all across the corridor include adding new street trees, making sidewalk repairs, incorporating new ADA standard curb ramps, providing enhanced crosswalks, inserting planted islands at select intersections to slow down traffic,
and incorporating pedestrian scale street lighting. These improvements can be and incorporating pedestrian scale street lighling. These improvements can be other proposals of this report.

> There are certain issues which have been uncovered during the course of the study which will require further study to better understand their implications. These topics addressing community identified street parking concerns, and understanding how Calltrans will address multi-tenant properties which cannot be readily sold off to the long-term tenants.
For the non-commercial properties in the study area, the findings of the study are
that the City of Los Angeles should procure all of the available Callrans properties
for the purposes of assuring that they are used to increase affordable housing
opportunities, open space, and other community amenities in the neighborhood.

## Housing

With a goal of increasing the amount of available affordable housing while preserving the character of the neighborhood, the study focused on retaining the existing single-family dwellings, renovating or rehabilitating them as needed, and adding additional rental units in the form of Accessory Dwelling Units (ADUs).
ADUs are complete stand-alone residential units. Although the entire corridor has a current zoning of Public Facility (PF), a zoning change to an appropriate residential zoning, should take place to reflect the use of the parcels. Stare law allows the addition of an ADU to any residential parcel "by right" without the need for any special approvals other than building permits. It also permits a slightly smaller Junior physically attached to the primary residence. Most of the study area parcels are not large enough for both the ADU and the Junior ADU to be added but in certain parcels they appear to be viable. Certain parcels which do not appear to be conducive to adding ADUs or Junior ADUs are proposed to be set aside for further
sale by the City to first time home owners. Collectively, this approach results in an sole by the City to first time home owners. Collectively, this approach results in an
increase in affordable dwelling units of approximately 48 unils in the study area.
In addition, there are Caltrans-owned properties that front the larger thoroughfares
of Valley Boulevard and Huntington Drive which are candidates for larger projects of Valley Boulevard and Huntington Drive which are candidates for larger projects
with a greater number of affordable rental units due to their proximity to existing larger buildings and non-residential uses. These projects collectively could add approximately 121 housing units to the area as well as ground floor retail space
along Huntington Drive. along Huntington Drive.
While affordable housing is the main priority, this neighborhood does not have adequare open space and parks to support the residents. This is even more critical based on the observation that most back yards are small and have limited
vegetation. Identifying a few parcels which can be developed into new pockat vegetation. Identifying a fow parcels which can be developed into new pocket
parks which are distributed throughout the corridor will benefit the neighborhood.
Additionally, there are parcels adjacent to and across from the existing El Sereno
Community Playground which could allow for a sizeable expansion of the park
A. 1 EXECUTIVE SUMMARY (CONT.)

6 Unils: Custom Scheme
50 Units: Custom Scheme D Units: Triplex
Design Approaches with $4+$ Units
5 Units: Custom Scheme 3 Units: SFD ADU JADU
3 Units: Bungalow Court
3 Units: Townhomes $\square 1$ Unit: SFD
$\square 2$ Units: Duplex
$\square 2$ Units: SFD ADU City Boundaries
Design Approaches with 0-3 Units
O Units: Nonresidential


## B. 1 CONTEXT

PROJECT GOALS

1. Develop a community-led vision for the
disposition of unleased Caltrans properties in El
Sereno
2. Avoid piecemeal development in favor of a
comprehensive plan which is innovative and
integrated
3. Promote robust community outreach which
leads to community consensus
4. Prepare and publicly release a cohesive vision
plan that promotes livability and enhances
the quality of life in El Sereno
5. Determine the kind of environment the
community wants in El Sereno

[^2]
B. 2 VISION STATEMENT
The Neighborhood vision prolect oims
to create a comorehensive plan for
the former 710 corridor thot preserves
neighoorhood continuity ond proposes
strotegies to create offordabe housing
ond community omenities.
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## MAILER

The Project Team mailed out a pastcard with information about the project as well as links to RSVP for upcoming outreach meetings and to the online survey. The postcard was two-sided with English on one side and Spanish translation on the reverse. Prior to the first community meeting the team mailed 315 postcards to residential addresses within project area boundary. At the first community meeting the Project Team received feedback that the postcard should be mailed to residents
around the project in addilion to residents within the project boundary. As a direct around the project in addilion to residents within the project boundary. As a direct response to this feedback a total of 940 postcards were mailed to residential
addresses within project area boundaries, as well as residential addresses located addresses within project area boundaries, as well as residential addresses lacated
in El Sereno outside of project boundaries.
SURVEY
The Project Team circulated an online questionnaire between March 1, 2021-April 21,2021 to obtain specific feedback about the area and residents' vision for the
710 corridar's future. The survey was advertised on the mailed postcards as well as at each community meeting and received a total of 352 responses during its circulation. Key insights from the survey have been summarized to the right.

Figure 3: Project Mailer

## OUTREACH (conti)

Steering committee meetings
The Project Team led two public cormmunity meetings to discuss the development
of the project proposals with the community of El Sereno at large. The first meating
meeting was held on April 14, 2021 and had approximately 75 attendees. Both
meetings were conducted virtuaily and were structured to begin with opening
Team with a question-and-answer portion at the end.
In response to feedback received at the first community meeting, more fime was
devoted in the second meeting to the question-and-answer portion and attendees devoted in the second meeting to the question-and-answer portion and attendees
were given the opportunity to speak their questions aloud in addition to using the chatbox function.
Despite the challenges and frustrations of virtual meetings valuable feedback was
gathered from the community at each meeting and folded into the team's thinking on the urban strategy for the 710 corridor properties.

## COMMUNITY MEETINGS

In order to get a more in-depth picture of the needs and desires of the El Sereno renters (including renters of Caltrans properties) and homeowners to provide feedback on the project ideas formed in-between larger community meetings. The roles and responsibilities of the committee were as follows:
2. Participate in 4 Steering Cammittee meetings /schedule to be set by steering committee members and LANII.
3. Collaborate with the Project Team including LANI staff, Gruen Associates and
Council District 14-referred to as the "Technical Advisory Commiltee (TAC)." 4. Work with the Technical Advisory Committee to develop a comprehensive plan that will provide an integrated and innovative neighborhood vision as Caltrans prepares to sell hundreds of properties along an approximately 1.75
mile corridar through El Sereno.
5. Engage the community to develop a visual urban strategy for the re-use of these Caltrans properties which is compatible and complimentary to existing
neighborhood land uses.
6. Be responsive to the community's needs and desires.
7. Participate in 2 public meetings to provide information to and obtain input
from the community at large on the proposed plan.
The Project Team and the Steering Commitree met four times to discuss the project,
once at the start of the project, before and after the two public community meetings.
proposal and which mirrored feedback received from the community ot-large.

## SUMMARY OF FEEDBACK RECEIVED

The Project Team heard many different viewpoints at both the steering committee and public community meetings. In general, the feedback about the project was as
follows:
Density

- Should be guided by what is "Appropriate for 'El Sereno' neighborhood
- Three to four units is too dense for a typical single lot
- Many resid Alhambra residents (who have a residential parking district) utilize El Sereno
off-street parking for their vehicles to avoid paying for their local permits.
- The idea of establishing an El Sereno Preferential Parking District as a solution -
- Creating residential parking spaces an vacant lots could be a helpful solution
for local residents
Park Expansion/Open Space
- Favarable reaction to expansion of Arroyo Secco playground
- Favorable reaction to adding a dog park as promised by the previous Councilmember
- An Alpha/Kendall pocket park would require careful design; beneficial to
have more open space in Berkshire HPOZ


## Parking

- Most existing homes have narrow driveways, which require residents to park



[^3]C. 2 LOT BY LOT EVALUATION SITE VISITS

The housing of the area has been developed in a highly eclectic mix of architectural styles, from Spanish, Tudor Revival and Storybook, to historic Craftsman homes on the North end bordering South Pasadena.

Unique to El Sereno is a consistently observed front yard setback, creating neighborhood streets that feel wide and generous. Utility lines typically are relegated to an easement at the rear of the lot, adding to the open feeling of the streetscape and allowing for many large and established trees in front yards. At the back of these same lols, side and rear yard setbacks have often been built in with detached garages, carparts and other structures. This results in little room for open
space and planting in the rear of many lots in the area.

There are a number of park and open space amenities that are within the 710 corridor. These include the El Serena Arroyo Playground at Cancord Ave and Ave. The corridor is also near the schools Sierra Vista Elementary School, Plaza de la Raza and Bell Tower School.
ECLECTIC
ARCHITECT ARCHITECTURAL STYLES

## ARCHITECTURAL STYE


Figure 5: Typical Neighborhood Character
C. 3 STUDY AREA BOUNDARIES AND ANALYSIS

Figure 6: Map of Study Area Parcels
Uninhabitable Commercial Property Source: Google Street View

Uninhabitable (as determined by interior inspection) Multifamily Homes $\square$ Caltrans-owned Parcels: Tenant-Occupied (184) The Project Team was provided a list of properties along the 710 corridor which were owned by Calitans. The Project Team took this list and began to analyze the 261 parcels for existing conditions as well as potential for development.

With the aid of several site tours as well as well as a synthesis of data collected from the City of Los Angeles, the County of Los Angeles, and Caltrans, the Project Team was able to categorize these parcels according to: existing land use, existing zoning, lot size and shape, occupancy, and property condition.

With the existing conditions of the corridor established, the Project Team further refined the project study area. Of the 261 Calirans-owned parcels in the initial study area, 184 parcels were recommended for "no action" by the City to avoid displacing current long-term tenanis residing in the Caltrans-owned parcels. This
was to ensure current residents not only maintain their first-right-of-refusal, but would also not face competition for the purchase of the property by the City. The remaining 77 parcels which comprise the final study area include 76 parcels with no current long-term tenants and one vacant parcel currently leased for parking.
$\square$ City Boundaries

## Callrans-owned Parcels: Unleased (76) Callrans-owned Parcels: Leased for Parking (1)


cion) Multifamily Homes
Source: Grven Associates Sourc ar

C. 4 STREETSCAPE AND PARKING ANALYSIS

Figure 7: Aerial of Representative Block Used in Parking Study neighborhood parking, but scaled this approach back to one parcel towar the southern end of the corridor, again in response to feedback received by the community.
C. 5 REFINEMENT OF PROPOSED DESIGN APPROACHES


## After reviewing the existing conditions included in the

Appendix, the Project Team began to explore several potential building typologies and approaches for the study area properties. These initial approaches looked at adding addinonal densily to most as triplexes, lof consolidation to form bungalow courts, typically with 3-4 units per
lot, and at times more.
After feedback from the first Community Meeting and additional site walks, it was determined that the typical height of existing homes, parking limitations and small lot sizes made the density proposed by these original approaches not appropriate
for most of the lots in the study area.
The Project Team continued to refine various design approaches to best suit the unique conditions of the study area pareels on a lot by lot basis. This allows the final proposal to be more context-sensitive, adding new housing units where appropriate
by targeting only a few select parcels for developments larger than a single family home with by right ADUs.
Through these refinements, a series of archetypical recommendations for the 77
C. 5 REFINEMENT OF PROPOSED DESIGN APPROACHES (cont.)

(2) The two larger study area parcels in this block group are currently vacant Figure 9: Boundaries used for Existing Unit Count

## BLOCK CROUPS: MOFFAT TO ALHAMBRA

| BLOCK CROUPS: MOFFAT TO ALHAMBRA |  |  |  |
| :---: | :---: | :---: | :---: |
| Block: | Eqing Units | Addad Unis Porent macer |  |
| 1 | 125 | 5 | - |
| 2 | 115 | 3 | - |
| 3 | 28 | 19 | - |
| 4 | 81 | 3 | - |
| 5 | 78 | 11 | - |
| 6 | 88 | 9 | - |
| 7 | 86 | 16 | - |
| 8 | 30 | 5 | - |
| 9 | 0 | 0 | - |
| TOTAL | 631 | 71 | $11 \%$ |



Bungalow Court
Source: Given Associcies


ypical Single Family Homes
Source: Google Street View

HPOZ Single Family Homes
D.1 HOUSING
This Neighborhood Vision Study preserves
existing urban fabric wherever possible, and
only proposes new housing and amenities
that are in keeping with the charocter of the
surrounding context.

[^4]
## HOUSING (cont.)


For the majority of the lots in the 710 corridor study area, which will be zoned for low density residential, "By Right" development permits a single-family dwelling accessory dwelling unit (ADU) (see page 28 for more information on accessory dwelling units). The house in this case may be, depending on the lot, a renovation of an existing house, or a new house of complimentary character if the lot is currently empty or the existing house is beyond repair. While a JADU would be permitted for any of the residential lots in the study area, the Project Team has taken a balanced approach to propose the addition of just an ADU for most cases and saving the
combination of an ADU and JADU For larger, lass constrained residential parcels.
The result of such a development approach is a modest increase in the number of affordable housing units within the single-family dwelling portion of the 710 the neighborhood remoins fundamentally unchanged.
The Project Team does not propose changes on Caltrans owned lots that have a current tenant. These tenant-occupied properties will serve as first-time home ownership opportunities for local residents as current tenants will have first right
Development would instead occur on the remaining lots in the project area which consists of the 710 corridor properties with no current tenants. These unoccupied parcels, shown colored on the map above, are peppered throughout the 710
corridor and are not often side-by-side. As a result, most any development beyond. corridor and are not ofien side-by-side. As a result, most any development beyond.
that allowed "By Right" per the zoning of the lot would deviate from the scale, makeup and character of the neighborhood.
"By Right" developments are thase permitted under existing city codes and zoning limitations and as such are quicker and cheaper to build thon other developments
requiring discretionary zoning approvals from the City. In addition, it was made clear to the Project Team by the community, both through the Project Steering Committee and Community Meetings, that larger scale development (like that in revealed by the community survey.
D. 1
HOUSING (cont.)

## ACCESSORY DWELLING UNITS

The accessory dwelting unit or ADU has gotten significantattention across California and in Los Angeles. ADUs provide renters with new housing opportunities in lowerdensity neighborhoods without changing the neighborhood's visual character and
offering homeowners the opportunity to generate income to offser the costs of home ownership.
In February 2021, the City Council adopted Councilmember de Leon's motion oo develop pre-approved standard plans for ADUs for the public. The standard plans will be designed to be affordable to the average homeowner and easy
to implement on different sites throughout the city. While an ADU of any shape and size may be built in the City, these standard plans present an opportunity for homeowners to quickly get an ADU or JADU on their properly with greater ease.
When it comes ta the building of ADUs on the 710 corridor study area properties in El Sereno all designs and their siting should be in line with the surrounding designs or designs from the City's Standard Plan program.

$$
\begin{aligned}
& \text { "Driving down the cost of building new units helps all } \\
& \text { communities increase the availability of affordable } \\
& \text { housing. Expanding our housing stock requires newideas } \\
& \text { and new thinking. The pre-approved ADU standard } \\
& \text { plans will provide homeowners with an ADU that can } \\
& \text { be implemented at an affordable price and constructed } \\
& \text { without the red tape that often slows down housing } \\
& \text { projects." }
\end{aligned}
$$

EXISTING OPEN SPACE
The existing parks in the corridor consist of El Sereno Community Garden and the El
Sereno Arroyo Playground. The nearest park outside of the project limils is Guardia
Park, located approximately 0.5 mi west of the corridor.
The El Sereno Community Garden is on 2.5 acres of L.A. Department of and was offered up as a garden for the community. The garden is wail used by nearby residents and families and also has event space for public artists to perform and work.
The existing El Sereno Arroyo Playground is located on the corner of Concord Avenue and Alhambra Avenue. There is a funded expansion planned adjacentro
the playground and this project proposes a further expansion of the open space to create a larger neighborhood park.

Open spaces in neighborhoods, such as playgrounds, parks, public plazas and cammunity and residents. Social and environmental needs require that cities take cammunity and residents. Social and environmental needs require that cities take
El Sereno has a particular need for expanded open space access. Among cities in the United Srates, Los Angeles ranks well below he median in acres af park per 68 th out of 120 Los Angeles County places. Furthermore, due to small lot sizes, few residents have access to private open space. As a result, the environmental, social, and physical and mental health benefits will best be achieved by expanding public open spoce.
D. 2 OPEN SPACE (conti)


Source: Ployscapes.com

D. 2 OPEN SPACE (conti)
PROPOSED NEIGHBORHOOD PARKS
Alpha Street Pocket Park
Shown is a conceptual plan for a neighborhood pocket park located within the project area. This plan is meant to stimulate discussion of possible ideas and acinae decisions har could led to an eventual design. Each pockel park site is unique and would be a community led effort to determine user needs and space restrictions. The character of the pocket parks and the elements found with
Pocket parks by design are limited in size and so all elements should benefit a wide range of users. These design features encourage the greatest amount af use and create a space that has enough variety for many user groups. Incorporating both active and passive recreational amenities is a sure method to create a park that
offers something for everyone. These amenities might be children's play structures, offers somerhing for everyone. These ameniies might be children's play structures, outdoor fitness equipment, and natural play elements. Other more passive amenities pienic areas, water features, native/pollinator habitat and walking paths.

Image of Alpha Street Site
Saurce: Gocgle Street View


## D. 2 OPEN SPACE (conti)

PROPOSED NEIGHBORHOOD PARKS (CONT.)
El Sereno Arroyo Playground Expansion

Figure 13: El Sereno Arroyo Playground Expansion Concept Sketch
D. 2 OPEN SPACE (CONT.)


COMMUNITY CENTER
COMMUNITY CENTER


Source: Kcel.org


## D. 3 STREETSCAPE

From the analysis and public outreach, a number of enhancements have been proposed to improve safety, function and visual appearance. These improvements are create an enjoyable public realm for its residents. The Conceptual Streetscape
Plan (see Figure 21 on page 40 and 41 ) outlines elements that will support quality pedestrian environments and active transportation.

## TRAFFIC CALMING

Traffic calming is meant to enhance the pedestrian experience and helping to create a functional environment for all modes of travel. The elements proposed
should help calm traffic through the corridor, provide aesthetic improvements and be appropriate to the community. The Conceptual Streetscape Plan and eventual design could use a number of methods to safely integrate pedestrians into the vehicle dominated space:

- Mini-roundabouts are a great benefit to smaller streets as they have a Mini-roundabouts are a great benefit to smaller streets as they have a
reducad footprint and have lower construction costs. Vehicles are encouraged to reduce speeds when approaching an intersection with a mini-roundabout through the use of a narrower through-lanes and advisory signs. Unlike traditional roundabouts, vehicles would still yield to stop signs placed at each entry-point to the intersection.
Curb extensions can be used at select intersections to slow traffic, help improve sight lines for drivers that pedestrians are seen more easily, and decrease crossing distances that pedestrians must be in the street. These curb extensions also increase sidewalk widths at intersections and allow additional space for placement of amenities that can help enhance the streetscape.
Speed humps are intended to reduce driver speeds down to $10-15$ miles per hour over the hump, and 25-30 miles per hour between humps in a series. They should be arranged to avoid disruption of cycling lanes and on-street parking

Figure 14: Berkshire Drive and Berkshire Avenue Intersection Mini-Roundabout Concept Sketch
D. 3 STREETSCAPE (CONT.)

Figure 15: Mini-Roundabout Concept Sketch
Figure 16: Mid-Block Crossing ConceptSketch


D.3 STREFTSBAPE (CONT.)

INTERSECTION ENHANCEMENT
Intersections are major points of confict for pedestrians, cyclists and venicles and also determine the ease in which one can move down a neighborhood street and how many barriers might be hindering a wellcollisions, injuries, and fatalities with pedestrians at street intersections. To promote safe pedestrian crossing areas Los Angeles Department of Transportation (LADOT) adopted the "continental Crosswalk" as a city standard. The design standard intends to create a higher visibility at intersections to alert notorists that pedestrians may be present. They would be a standard muliple series of solid white 24 -inch wide stripes at $36^{\prime \prime}$ spacing, for a vertical distance
of 20 feet across the intersection. There also should be a 5 -foot set-back traffic imit line to reduce vehicular encroachment into the crosswalk. The color would be yellow if within 600' of a school property
- Curb ramps provide accessibility and a safer, convenient, and direct path of travel for pedestrians at the ramp. Two curb ramps at each corner of an intersecion whin detectable warning surfaces aligned whe direckion of travel are preferred to accommodate people in wheelchairs, in accordance
with the Americans with Disabilities Act (ADA).
- Mid-block crossings allow pedestrians to safely cross the street in the middle of a street block, rather than walking to an intersection or crossing the
street at multiple mid-block locations. The mid-block crossing identified in the Conceptual Streetscape Plan could be unsignalized as this is a local street and may only require a high visibility crosswalk and curb extensions to help pedestrians safery cross the street in this location.
Figure 18: Typical Enhanced Visibility at Pedestrian Crossing Sketch
Figure 19: Typical Pedestrian Bulb-Outs and Mini-Roundabout Sketch (bottom right) Source: Gruen Associates


## D. 3 STREETSCAPE (conti) <br> (CONT.)

## STREETSCAPE AMENITIES

Streetscape amenities enhance the experience of the pedestrian and
beautify the neighborhood.

- Sidewalk Repair-A preliminary field assessment has identified areas in the corridor that have moderate to severe cracking or uplifting of the sidewalks or curbs. The following Conceptual Streetscape Plan highlights these areas that could be considered for repair. Additional analysis will be needed to determine the severity of damage and prioritization.
- Street Trees-One of the most important street design Features that can be included would be a consistent tree canopy along the individual streets in the neighborhood. Streerlirees should be specified that reflect the scale of the street and provide shade along the sidewalks. Larger, low water usage trees with a distincive character should be specified winh a preference to ine exisher of factors, including existing conditions, available space, and desired features for that specific street: size, form, quality of shade, hardiness, growth rate, and foliage characteristics. Trees soften the urban landscape and provide color, act as a windbreak, shade from the sun, and offer basic comforts to pedestrians and transit users that allow for gathering and social interaction. Street trees Streetscape Plan has identified areas within the corridor that could use an infill af street trees to complement the street tree canopy that exists today. Street trees should rypically be planted between 25 to 35 feet on center, depending upon species and the desired canopy coverage. Street tree distances should follow City of Los Angeles Urban Forestry (UFD) spacing guidelines for clearance
around utilities and at intersections.
- Pedestrian Lighting-Weill-lit streets and sidewalks are reassuring to pedestrians by giving them an impression of safery and a general feeling of being welcomed to public spaces. Well-designed lighting makes it easier to see what is happening on the street and easier to maintain security and discourage
graffiti. Historic pedestrian lighting exists in the corridor north of Huntington graffiti. Historic pedestrian lighting exists in he corridor north of Huniinglo increase visibility and maintain the character of the neighborhood. Lighting also improves security and safety by properly illuminating sidewalks, curb ramps,
barriers and informational signage for pedestrians, transit users and bicyclists. The proposed pedestrian lighting should be placed between the existing street lighls to provide a more even distribution and should complement the exisling
historic pedestrian lighting to help unify the streetscape experience.

Figure 20: Typical Amenities on a Residential Street Concept Sketch
D. 3 STREETSCAPE (cont.)

D. 3 STREETSCAPE (CONT.)
D. 3 STRETSCARE(cow.

| 17 | LEGEND <br> enhanced intersection |
| :---: | :---: |
|  | mid-block Crossing |
| O | MINI ROUNDABOUT |
| - . . . ${ }^{\text {a }}$ | PEDESTRAN UIGHTING |
| Irron | SIDEWALK REPAIR AREAS |
| - | STREET TREE INFIL |
| $\square$ | EXIITING BIIE FACCIITITES |
| + $=$ | proposed bike faculites |

D. 4 PROPOSED DESIGN APPROACHES

D. 4 PROPOSED DESIGN APPROACHES (cont.)

Huntington Blvd Vacant Commercial: Existing Conditions
D. 4 PROPOSED DESIGN APPROACHES (cont.)

D. 4 PROPOSED DESIGN APPROACHES (cont.)

Example Tear-Down, Rebuild Parcel Source: Gruen Associcies

D. 4 PROPOSED DESIGN APPROACHES (cont)

D. 5 RECOMMENDED ITEMS FOR ADDITIONAL STUDY

HPOZ Property
Source: Gruen Associates
els on Concord Avenue
Source: Gruen Associales

## CONCORD NON-HOUSING IMPROVEMENTS

In addition to the expansion of the El Sereno Arroy Playground, this proposal envisions a park, community center, or other public neighborhood amenities program of this community center would require a full community outreach and development process, but this area has been identified as a prime location to provide the residents of the corridor much-needed additional open space geared toward older kids or adults. To improve access to this site, which is located on a Sheffield Avenue dead-ends to be demolished and in its place a public stairway be built, allowing more direct access to the park for residents who live on or near be subject to future community outreach to ensure a community center or park expansion is designed that best meets the needs of the community,
Example Single Family House
Source: Guen Associates

## HPOZ

At the northern-most end of the 710 corridor, abutting neighboring South Pasadena, are a small number of Calirans owned properties that fall within recommends renovation of any existing homes on Caltrans properties within this | 0 |
| :---: |
| 0 |
| 0 |
| 0 |
| 0 |
| 0 |
| 0 |
| 0 |
| 0 |
| 0 |
| 0 |
| 0 |
|  |

 original historic home.

ZONING
Most of the parcels in the corridor are currently zoned for PF (Public Facilities). Once these properiies are sold the parcels will be rezoned in accordance wh Stare law and city designations. We anticipate most lots will be zoned for low
density residential. As such, some of the parcels for which a design approach other than an ADU and/or JADU is proposed may require one or more discretionary approvals prior to construction. These select parcels (see approaches beginning on page 42) will need particular care in their design to maximize their benefit
to the community.

## D. 5 RECOMMENDED ITEMS FOR ADDITIONAL STUDY (cont.)


Occupied Multifamily Development MULTI-TENANT CALTRANS PROPERTIES
It is unclear what Caltrans' current plans are for properties which currently contain multiple units. Existing long-term tenants of properties are to be given first right of refusal to purchase them. However when the property in question has multiple property would be disposed of. While this does not apply to any of the 77 parcels within this project's study area, the following are options which Caltrans may wish to explore for the other properties within the corridor that have multiple tenants:

[^5]

## COMMERCIAL CALTRANS PROPERTIES

As the language of the measures that will control the sale Caltrans properties in the 710 corridor has developed it has become clear how tenant occupied non-
residential properties being disposed of by Caltrans will be handled. Similar to residential properlies with long term tenants, commercial property lease
holders will also have first right of refusal to purchase the properties they have been
As such, this project's study area has excluded Caltrans properties with current commercial tenants. If in the event these properties become vacant or are
not purchased by the current leasees a follow-up study could be conducted to incorporate these properties into the larger vision established by this report.

[^6]


| Street Addresses | Curren Zoning | Existing Use | Proposed Use | Proposed Scheme | Unit Gain |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 5532 POPLAR BLVD | PF-1 | Singla Family | Multi-Family | 3 Units: SFD (e) ADU (n) JADU (n) | 2 |
| 2990 LOWELL AVE | PF-1 | Single Family | Parking | O Units: Nonresidential | -1 |
| 5537 NORWICH AVE | PF-1 | Single Family | Multi-Family | 2 Units: SFD (e) ADU (n) | 1 |
| 3222 SHEFFIELD AVE | PF-1 | Single Family | Residential | 1 Unit: SFD (e) | 0 |
| 3135 SHEFFIELD AVE | PF-1 | Single Family | Multi-Family | 2 Units: SFD (e) ADU (n) | 1 |
| 5514 ALLAN ST | PF-1 | Singla Family | Residential | 1 Unit: SFD (e) | 0 |
| 5544 ALLAN ST | PF-1 | Vacant Land | Multi-Family | 3 Units: Townhomes (nr) | 2 |
| 5501 BERKSHIRE DR | R1-1 | Single Family | Multi-Family | 2 Units: Duplex (c) | 1 |
| 5433 HUNTINGTON DR N | PF-1 | Vacant Land | Multi-Family | 3 Units: Triplex (n) | 2 |
| 3530 SHEFFIELD AVE | PF-1 | Single Family | Multi-Family | 2 Units: SFD (e) ADU (n) | 1 |
| 5459 SHELEY ST, 5461 SHELLEY ST | PF-1 | Multi-Family | Multi-Family | 2 Units: Duplex (e) | 0 |
| 5471 KEATS ST | PF. 1 | Vacant Land | Multi-Family | 3 Units: Triplex (n) | 2 |
| 5510 ALLAN ST | PF-1 | Single Family | Residential | 1 Units SFD (e) | 0 |
| 5454 KEATS ST | PF-1 | Single Family | Muliti-Family | 2 Units: SFD (e) ADU ( $n$ ) | 1 |
| 3126 SHEFFIELD AVE | PF-1 | Single Family | Multi-Family | 2 Units: SFD (e) ADU ( $n$ ) | 1 |
| 4215 MAYCREST AVE, 4215.5 MAYCREST AVE, 4217 MAYCREST AVE, 4217.5 MAYCREST AVE | PF-1 | Multi-Family | Multi-Family | 3 Units: Bungalow Court (nr) | -1 |
| 3427 SHEFFIELD AVE | PF-1 | Single Family | \| Mutiti-Family | 2 Units: SED (e) ADU (n) | 1 |
| 3716 SHEFFIELD AVE | PF-1 | Single Family | Multi-Family | 2 Units: SFD (e) ADU (n) | 1 |
| 4411 AlPHA ST, 4411.5 ALPHA ST | R1-1 | Single Family | Multi-Family | 2 Units: Duplex (e) | 0 |
| 3119 SHEFFIELD AVE | PF-1 | Vacant Land | Multi-Family | 2 Units: SFD (n) ADU (n) | 1 |
| 4524 Al.PHA ST | R1-1 | Vacant Land | Open Space | O Units: Nonresidential | 0 |
| 5462 ALMONT ST | PF-1 | Multi-Family | Multi-Family | 3 Units: Triplex (nr) | 2 |
| 4219 MAYCREST AVE, 4219.5 MAYCREST AVE, 4221 MAYCREST AVE, 4221.5 MAYCREST AVE | PF-1 | Multi-Family | Multi-Fanily | 3 Units: Bungalow Court (nr) | -1 |
| 5440 HUNTINGTON DR S, 5440.5 HUNTINGTON DR S, 5442 A HUNTINGTON DR S, 5442 B HUNTINGTON DR S, 5442.5 HUNTINGTON DR 5 | PF-1 | Comm/Res | Mixed-Use | 5 Units: Custom Scheme | 4 |
| 5444 HUNTINGTON DR S, 5444.5 HUNTINGTON DR S | PF-1 | Vacant Land | Mixed-Use | 6 Units: Custom Scheme | 5 |




$\square$ City Boundaries














FUTURE SR-710 MOBILITY IMPROVEMENT PROJECTS
Three corridors:

- Valley Blva
- Huntington Dr
- Eastern Ave




APRIL 14, 2021 COMMUNITY MEETING




| 710 CORRIDOR / EL SERENO VISION STUDY |
| :--- |
| - Develop a community-led vision for the disposition of hundreds of Caltrans |
| properties in El Sereno |
| - Avoid piecemeal development in favor of a comprehensive plan which is innovative |
| and integrated |
| - Promote robust community outreach which leads to community consensus |
| - Prepare and publicly release a cohesive vision plan that promotes livability and |
| enhances the quality of life in El Sereno |
| - Determine the kind of environment the community wants in El Sereno |
| - This project is the beginning of the process, not the end |
| - This project is not affecting any tenant occupied properties |













| STLO-6SE ( $\varepsilon$ Lح) <br>  <br>  |
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|  |

COMMUNITY MEETING \#1 (MARCH 16, 2021) MEETING SUMMARY
2. Caltrans is now preparing to sell hundreds of properties they acquired through 2. eminent domain.
3. There is now an exciling possibility of avoiding a piecemeal development approach in favor of comprehensive planning that will provide an integrated
and innovative neighborhood vision responsive to the community needs and
4. The vision
4. The vision plan focuses specifically on vacant land and vacant homes - not
homes currently accupied by Caltrans tenants who are seeking to buy their
homes from Caltrans.
5. Our office has asked the Los Angeles Neighborhood Initiative (LANI) and Gruen Associates to prepare a Neighborhood Vision Project for the El Sereno
community. community.
6. Staff has selected seven members of the community to be part of a Steering
Committee as well to help with the process; it's a diverse group of local
residents and leaders who have a history of community service.
7. My sincere expectation is that by the end of this process we can come out with
a consensus on what land uses are best matched with specific parcels, and this will guide us in how to best proceed with which entily is best equipped to
manage and operate each parcel.
manage and operate each parcel.
8. I want to ensure that the community is enabled to help guide the planning
strategy and transform these abandoned properties into housing that is
compatible and complementary to existing El Sereno neighborhoods.
9. Let me just clase out by saying that I believe that through a collabarative
effort, I'm confident we can develap meaningful solutions that will show how
of affordable housing.
[10
III. 710 CORRIDOR/EL SERENO VISION STUDY OVERVIEW
minutes]

- David Roberts, Host
A. Acknowledge other Elected Offices
1.Stare Senator Maria Elena Durazo
- Steve Veres
2.State Assemblymember Wendy Carrillo

ANNOTATED MEETING AGENDA AND WEBINAR
NOTES:

- 41-page PowerPoint Presentation used to guide webinar
[15 Minutes]


## MEETING AGENDA

Hts Host)

- Spanish Translation Information (Nubia Aguirre Translator) - Webinar Meeting Format (Moises Gomez Webinar Technician)

1. Webinar Meeting Format
2. Microphone for Presenters Only; no microphone for audience
3. Directions for altendees to type all Comments and Questions using "Q
and $A^{\prime \prime}$ function located ar boltom of Zoom screen
[10 Minutes]
II. COUNCILMEMBER KEVIN de LEON

OPENING REMARKS

1. After $60+$ years of debate, the 710 -freeway extension project was officially
COMMUNITY MEETING \#1 (MARCH 16, 2021) MEETING SUMMARY (cont.)

| - Kamille Parks <br> - Carolyn Geyer | - 6 PowerPoint slides are shown to provide visual representation of existing conditions of Caltrans owned properties within project study area | - No additional parking spaces required for ADUs per State Law and City of LA Building Code |
| :---: | :---: | :---: |
| D. Project Steering Committee | 2.Project Boundary Maps | - Duplexes require 2 parking spaces; one of which must be covered |
|  | - 3 PowerPoint slides are used to provide visual map reference of Caltrons | 7.Open Space/Parks |
| Based Organizations) | Properties and the 70 parcels which will be analyzed for the 710 Corridor/ El Sereno Vision Study: | - 3 existing parks located within study area boundaries: (1) El Sereno North Park; (2) El Sereno Community Gardens; (3) El Sereno Arroyo Park |
| - Pam Marquaz | 281 Calirans owned propert | - 4 potential opportunities for additional parks/open space: (1) Alpha |
| - Lisa Mauricio |  | Kendall (Berkshire/El Sereno HPOZ); (2) Maycrest/Almont (Berkshire/EI |
| - Hugo Garcia | - Map \#2-Tonant Occupied properiies ( 74 vacant; 187 lenant occupied; | Sereno HPOZ); (3) Templeton/Sheffield; (4) Expansion of El Sereno Arroyo |
| - Ganny Guerrero | - Map \#3-Caltrans leased (70 vacant, non-leased parcels are subject for 710 Corridor/El Sereno Vision Study) | Park |
| - Arturo Chavez |  | V. TECHNICAL STAFF RESPONSE [30 minutes] |
| - Eddie Torres |  | TOP CHAT ROOM QUESTIONS AND COMMENTS |
| - Mark Overstreet | - Houses set-back from sidewalk |  |
|  | - Detached garages ar rear of property | - 178 Q's and Comments |
| E.Project Steering Committee Roie | - Eclectic architectural styles | - Most Frequent Categories |
| 1. Serve as constituent representatives of the local community. | - Minimum planted open space in rear of property | - Housing/Zoning/Densily/Home Ownership/Affordable Housing (45) |
| 2. Participate in 4 Steering Committee meetings (schedule to be set by steering committee members and LANII. Already met twice prior to tonight's meeting. | 4.Typical Existing Parcel Usage | - Parks/Open Space (19) <br> - Parking (18) |
| 3. The Project Steering Commiltee works with CD14, LANI \& Gruen Associates and the Technical Advisory Committee to develop a comprehensive plan that will provide an integrated and innovative neighborhood vision. | - One unir with 2-car garage <br> - Single family house [SFR] <br> - 40-foot x 120 foot lot | - Community Outreach/General (15) |
| F. Project Schedule | 5.Potential Approaches for Parcel Usage | 1. Hausing/Zoning Density/Homeownership/Affordable Housing (45) |
| 1. Community Survey (Open March 1, 2021-April 21, 2021) | - Single family house + ADU (in liev of garage) | - "Some of these cre too densel Will ruin our neighborhoodl" |
| - English: hitps://www.surveymonkey.com/r/GV7NM63 | - Two units (duplex with $750+/$ sf for each unit) | "Single family homes with ADU would be our vote. Do not like the several |
| - Espanol: htips://www.surveymonkey.com/r/GDK8Q15 | - Three units ( 1,000 sf SFR + duplex-2 units at 900 sf each) | single-family homes on one lot - a max of a duplex but the best idea is the |
| 2. March 16th Community Meeting \#1 | - Three units ( $1,000 \mathrm{sf}$ SFR + two 900 sf , 2 -story SFRs ) | single family or some single family with ADU." |
| 3. April 14th Community Meeting \#2 | - Bungalow Court (7 separate houses ranging from $525 \mathrm{sf;} 600 \mathrm{sf}$; and 725 sf) | - "Ilive 2 blocks away from corridor - I've owned a home for nearly 16 years - 1 wholly support affordable housing for this plan. Sadly, the neighborhood on |
| 4. Final document completed and publicly released May/June | 6.On-site Parking Requirements | the sale side has become unaffordable for so many who grew up here. This is an opportunity for housing stability of low-income families." |
| IV. GRUEN ASSOCIATES GROUNDING EXERCISE [40 minutes] | - 10 -foot wide driveway | - "I'm a fan of this plan to incorporate missing middle housing in the neighborhood, but I'm wondering if there will be any efforts to allow for |
| 1.Current Conditions of Unoccupied Properties | - 2 off-street covered parking spaces required per Cily of LA Building Code |  |

COMMUNITY MEETING \#1 (MARCH 16, 2021) MEETING SUMMARY (CONT.)
[10 minutes]

$$
\begin{aligned}
& \text { - Shirley Lau, City of Los Angeles Bureau of Engineering } \\
& \text { - } \$ 100 \text { million mitigation related to cancellation of } 710 \text { freeway expansion, } \\
& \text { and lack of public investment along impacted corridors over several } \\
& \text { decades } \\
& \text { - Focus Corridors: (1) Valley Boulevard; (2) Huntington Drive; }(3\} \text { Eastern } \\
& \text { Avenue } \\
& \text { - Goals to enhance traffic safety and mobility; streetscape improvements; } \\
& \text { multi-modal transportation-pedestrians, bicyclists, automobiles and buses. }
\end{aligned}
$$

[^7] - English: https://www.surveymonkey.com/r/GV7NM63

- Espanol: https://www.surveymonkay.com/r/GDK8QJ5
- RSVP via Eventbrite for April 14th Community Meeting \#2
- htrps://www.eventbrite.com/ $/ 710$-corridorel-sereno-neighborhood-
vision-project-meeting-2-tickets- 144581911389
homeownership apportunities for El Sereno residents? Considering the history
of the neighborhood and the disenfranchisement of its residents."
- "It's important that any new construction feels as if they were always part of
the neighborhood... Is that the plan?"

2. Parks/ Open Space (19)

- "Love the idea of pocket parks and expansion of El Sereno Arroyo Park."
- "Great point, El Sereno is in need of recreational spaces! We have a lot of
passive green spaces, we lack recreational spaces for our youth and adults."
- "What's the average open space to residential ratio in LA? In El Sereno? Is
there a goal for this in the general plan?"

3. Parking (18)

- "Several multi-unit residences/ADUs on a block will mean the street traffic
- "Several multi-unit residences/ADUs on a block will mean the street trafic
and parking will increase considerably."
- "In your parking survey are you taking into account that most current
homeowners have more than two cars in their household and fill the streets at
- "Many of our communities in El Sereno and all of the East and Northeast Los Angeles are already impacted by lack of parking. These communities are
intensely congested. You MUST offer ADEQUATE PARKING." 4. Community Outreach/General (15)
- "Will you be sharing the results of your survey to the public?"
- "You spent a brief time describing the Caltrans owned properties and the
"You spens they are in. Is there an inventory or list of all the properties in this
survey and the conditions they are in?"
- "Is this process in preparation to sale the vacant homes? I read a news article
that all properties were going to be transferred to city housing department
that all properties were going to be transferred to city housing department
then to the El Sereno Community Land. Trust. Selling these piece by piece at
market price will not benefit our community."
- "Next time can we skip the half hour of introductions and add that time to the
question \& answer portion? The intros are hard without a list of names with

$$
\text { VI. FUTURE STATE ROUTE } 710
$$

[5 minutes]
COMMUNITY MEETING \#2 (APRIL 14, 2021) MEETING SUMMARY
Date: Wednesday, Aprit
Time: 6:00-8:00 PM
Webinar Meeting (via Zoom)
OUTREACH AND ATTENDANCE:

- 132 RSVPs secured from Eventorite online registration
boundaries

6. Determine how to best utilize these parcels in a way to address affordable
housing needs in El Sereno and enable young families to own a home in a
7. Goal is to maximize the highest potential for these properties-single family
homes + Accessory Dwelling Unit; parks/open spaces; duplexes; triplexes.
8. This is a once in a lifetime opportunity to remove the scars from the 710 -freeway
9. The city and greater LA region is facing a historic housing crisis. It's become increasingly difficult to rent an apartment, let alone own a home.
10. There will be disagreements, but let's not allow the perfect to be the enemy
of the good. Your feedback is crucial to ensure that community interests drive
the planning efforts.
11. Your inpur is important to me and other elected officials, as we move forward to develop this comprehensive and cohesive vision which promotes livability
and enhances the quality of life for all residents in El Sereno.
III. COMMUNITY SURVEY \& COMMUNITY MEETING \#1/
HIGHLIGHTS HIGHLIGHTS
Dovid Roberts, Host
1.Community Survey

- Circulated on March 1, 2021
- 26 Question Survey
- 340 responses as of Monday, April 12 th

1. Welcome and thank you for your participation and support.
2. Through this Vision Study, we are looking to determine the "best uses" for the
70 vacant, non-leased parcels which are being studied for 710 Corridor/EI 3. The Project Steering
3. The Project Steering Committee was established to represent the various
voices in El Sereno, and to help guide the process.
4. This is a comprehensive plan, rather than a piecemeal approach, allowing for
an integrated and innovative vision.
5. Focus is on vacant, uninhabited homes.

- $55 \%$ lived in El Sereno $15+$ years
Housing Affordability
$067 \%$ concerned about housing affordability in El Sereno - $60 \%$ agree that more permanent housing is a priority -63\% agree that homeownership is a priority


## Parking

$0.90 \%$ own or lease a vehicle

- $52 \%$ park in driveway
- $31 \%$ park curbside
- $17 \%$ use garage/carport
Caltrans Opportunity
- "The disposition of these Caltrans praperties represents a unique opportunity for a win-win. The character of the community can be
effectively maintained while increasing affordable rental housing and providing home ownership opportunities." ( $65 \%$ agree/ strongly agree with statement)

2. Word Pictograph Demonstrating Intensity of Comments/Questions from Community Meeting \#1 Held on March 16, 2021

- Opportunities
- Parks
- Neighborhood stability
- 3 PowerPoint slides used to provide visual map reference of Caltrans
Properties and the 70 parcels which will be analyzed for the 710 Corridor/ El Sereno Vision Study:
Map \# 1-All 281 Caltrans owned properties;
- Map \#2-Tenant Occupied properties (74 vacant; 187 tenant occupied) Map \#3-Caltrans leased (70 vacant, non-leased parcels are subject for - Map \#3-Caltrans leased (70 vacant, non-le
710 Corridor/El Serena Vision Study)
B. Proposed Opportunities
B. Proposed Opportunities
- Rehabilitate existing units (11 parcels)
- Rehabilitate existing units + ADUs (20 parcels)
- Custom approach ( 54 parcels)
C. Custom Approach Design Areas
C. Custom Approach Design
- Huntington Hub
- Huntington Hub
- Concord/Arroyo Park
- Arroyo Park Hilltop site
- Valley Boulevard site
D. Proposed Opportunities
1.Berkshire HPOZ

Affordable rental housing
Reservations about creating more bungalow courts; rather focus on
rehabilitating existing bungalow courts or tear down/new construction on
existing lot(s)
"New" housing should reflect existing architectural styles; El Sereno/
Berkshire HPOZ
- Parking
Mast existing homes have narrow driveways, which require residents to
park on street
Athambra residents (residential parking district) utilize El Sereno off-street
parking for their vehicles
Creating residential parking spaces on vacantlots could be helpful solution
for local residents
- Park Expansion/Open Space
Favorable reaction to expansion of Arroyo Seco playground
Est. dog park promised by previous Councilmember
Alpha/Kendall vacant lot will require careful design; beneficial to have
more open space in Berkshire HPOZ
more open space in Berkshire HPOZ
March 16th Community Meeting \#1 Feed
- March Ioth Community Meeting \#1 Feeaback
- Extend boundaries of direct Postcard Mailing:
- Tripled direct mailing from Community Meeting \# ( 325 addresses)... to
Community Meeting \#2 (1,000 addresses)
- Not enaugh time spent allocated for Community question/comments
- Provide opportunity for "live" questions from community
V. GRUEN ASSOCIATES
REVIEW INDIVIDUAL PARCEL CONCEPTS
A. Review Project Boundary Maps initially discussed at Community Meeting \# I
held on March 16th

How does Caltrans dispose of multi-unit rental properties when tenants

- Preferential Parking District
Multi-phase process that requires cammunity support, a neighborhood Is there interest in El Sereno to est. a Preferential Parking District? 16 years of living here. Has not impacted my family's quality of life."
Housing (ADU/Home Ownership/Affordable Housing/Townhomes/
- "I support ADU approach while preserving character of housing
- "How are these houses being "sold"? As a resident since 1997 would
we get the opportunity to purchase before the big developers?"
- "Have the townhomes proposed above the Arroyo playground be
approved by Cal Trans as of yel? What does that process look like
ape
before it is approved?"
"I apologize if yau already mentioned this - would these added units
be market rate or affordable or a mix of both? If a mix of both, which
would be market rate and which would be affordable?"
- "How can we prepare ourselves to qualify and purchase a home as
 south side of the project development area (near the 70 freeway),
is the home development planned to be constructed on the existing
hillside or will the hillside be excavated and brought to the current
- "Would the renovated and new housing be sold to new homeowners
- "Would the renovated and new housing be sold to new homeowners
or rented/leased by the City?"
Community Outreach (10)
Community Outreach (10)
o "Everyone on this meet


- Bungalow Court
- Community Garden improvements - Multi-family mixed-use at Huntington/Lowell - Three- 3 -unit proposals - Two-2-unit proposals 3.Sheffield (Keats-Templeton) - Three- 3-unit proposals - Two-2-unit proposals 4. Sheffield (Templeton-Allan)
- One pocket park - Three- 3 -unit proposals - Two- 2-unit proposals
5.Arroyo Playground/Hilltop Site
- Park expansion
- 22 townhomes (hilltop site) - Open space/Community Center - Marker Café
- Parking lot
6.Valley Boulevard
- Open space
- 100 -unit multi-family housing E. Approximate Residential Unir Count

192 total units added to project study area; inclusive of 100 -unit multi-family
F. Technical Proposal Questions
CD 14 will provide access to report on social media pages, weekly newsletter,
etc.
Final Report will be emailed to all RSVPs from both Community Meeting \#1 as
well as those who RSVP'd for tonight's Community Meeting \#2. representing the corridor. this is the first I hear of them. How did they
get appointed?"
" "I wasn't invited to the first community meeting, so how was the steering
committee chosen? Also, who will be the final decision makers in this
project?"
Parks/Playground/Open Space (7)

- "The park should be focused on children and the elderly. I disagree
with dog park focus vs. children and the elderly. Dog park is for a
certain more affluent demographic in my opinion."
" "Hello there - maybe I missed this info earlier, who would own the
pocket park and be responsible for maintenance, security etc."
" "It would be great if the proposed open space on Valley included a
playground. There are no playgrounds for kids on that side of the
train tracks/university hills side."
Calirans/SB5I (3)
0 "Haw is this Vision Project coordinating with the RFI put out by Caltrans,
DGS and HCD at the state level?"
V. COUNCIL DISTRICT 14 WRAP-UP [5 MINUTES]
- Notie Hayward, Director of Infrastructure
- Importance of Community Engagement
- City Role and Opportunily to Implement Vision
VI. REMINDERS AND ADJOURNMENT [5 MINUTES]
- Community Survey available on Survey Monkey (Closes on April 21, 2021) English: https://www.surveymonkey.com/r/GV7NM63 Espanol: hitps://www.suryeymonkey.com/r/GDK8QJ5
 - Final Report will be released to the public.


[^0]:    ${ }^{1}$ Does not include the approximately 40 homes HACLA will purchase for its own use.

[^1]:    All of the proposals contained in this report represent the start of an outreach

[^2]:    ## DECADES OF CALTRANS <br> Caltrans had plans to extend the 710 Freeway from its current terminus in the City <br> .

    of Alhambra at the southern edge of the El Sereno neighborhood northward 4.1 for this expansion, Caltrans acquired hundreds of parcels that would have been in the path of the freeway extension. After many years of activism from members of the affected communities in El Sereno, Los Angeles, Alhambra, South Pasadena, reallocated funding and construction efforts on other transportation projects.reallocated funding and construction efforts on other transportation projects.
    With the 710 freeway project formally canceled, Caltrans can not, by state law, retain ownership of the over 200 parcels within Los Angeles that Caltrans had previously acquired. As such, Caltrans must now sell these parcels. Current State
    law provides that existing long-term renters of these properties will be able to purchase the parcel they've come to call home for the price at which Callrans purchase the parcel they ve come to call home for the price af which Calirans
    originally obrained the property. If the tenants elect not to purchase the home or if the property has no long-term renter at time of sale, Caltrans will be able to sell the property to other interested parties including the City of Los Angeles, or at public auction. In short, the properties will be sold, one way or another, as Callrans can no longer legally hold them.

    The overall goal of this project is to direct the inevitable change that this sale will
    have and ensure that the route taken is shaped by community needs and input
    instead of the free market. Other project gaals are listed to the right.

    ## RECENT CHALLENGES

    Many of the properties in the corridar have been leff vacant and in disrepair during Caltrans' tenure as the entity responsible for managing the rentals of the 710 corridor parcels. These vacancies and neglect, compounded by the challenges of the COVID-19 global pandemic, have prompted instances of persons occupying unleased Calltrans properties in the carridor, which posed a challenge for both
    the City and Caltrans to keep the properties in good condition. The response by

    Caltrans and the Los Angeles Sheriff's Department, to remove these persons in November of 2020 resulted in large protests, a visible increase of security presence in the area, and a general sense of unease and uncertainty in the neighborhood.
    
    

    There is currently a California Senate Bill (SB51), which has not yet been adopted, that addresses public agencies' such as Caltrans ability to dispose of their properties
     properties in the 710 corridor currently zoned PF or Public Facilities be rezoned
    to be considered analogous to the adjacent low density residential zoning, as to be considered analogous to the adjacent low density residential zoning, as
    well as mandates the properties be used for housing. This would affect the sorts of
     low-or moderate-income tenancy. nead

[^3]:    Reservations about creating more bungalow courts due fo parking concerns;
    prefer focus on rehabls
    dwellings with $A D U s$ elsewhere

    - "New" housing should reflect existing architectural styles in the area generally
    and when in El Sereno Berkshire HPOZ especially

[^4]:    PRESERVING CORRIDOR CHARACTER
    The El Sereno community has several defining characteristics which create a strong

    - Eclectic architectural styles
    - Houses set back from sidewalk to include a large front yard
    - Derached garages at rear of property

[^5]:    - Conversion into Condominiums that existing tenants can purchase
    - Purchase by an entity that would manage the building while ensuring curren tenants are allowed to stay in place

[^6]:    PARKING
    To address the community voiced concerns of street parking availability, the proposal includes a new area of diagonal street parking on Concord Avenue
    across from the existing El Sereno Community Playground. The proposal also considers the conversion of a corner parcel into neighborhood parking. These considers the conversion of a corner parcel into neighborhood parking. These
    increases in parking will help to offset the modest proposed increase in the number of units in the area.

    In addition, the team undertook a study of the available street parking in the neighborhood. This study found that while much of the current street parking is used in the evenings, due to the narrowness of existing driveways and small size
    of existing garages pushing residents to street parking, some additional capacity is available. Further study of parking concerns and possible increases in parking capacity should be undertaken as detailed proposals are developed for the area.

    The concept of a permitted parking district for El Sereno was floated for community consideration and generally rejected during community meetings. If a parking district or other parking solution is to be implemented in El Sereno it would need to
    be vetted through additional community outreach.

[^7]:    VII. COUNCIL DISTRICT 14 WRAP-UP - Nate Hayward, Director of Infrastructure

    - Importance of Community Engagement
    - City Role and Opportunily to Implement Vision
    

    2021-April 21, 2021

